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2 would be made to seem skeptical of the implied  
3 certification by not intervening, we'd feel pressured to  
4 do it.

5 CHIEF JUSTICE ROBERTS: Thank you, counsel.  
6 Eight minutes, Mr. Englert.

7 MR. ENGLERT: Thank you, Mr. Chief Justice.

8 REBUTTAL ARGUMENT OF ROY T. ENGLERT, JR.

9 ON BEHALF OF THE PETITIONER

10 MR. ENGLERT: The False Claims Act uses  
11 words drawn from the common law of torts, not words  
12 drawn from the common law of contracts. This is  
13 Henry Steiner and Duncan Kennedy, not Charles Fried.

14 The test, as stated by my friends on the  
15 other side, is the core test is whether the State could  
16 reject the claim for reimbursement. That is a contract  
17 standard; that is not a tort standard. And if this  
18 Court accepts that version of the implied-certification  
19 theory, it will be much broader than anything the lower  
20 courts have ever done, and a parade of horrors in the  
21 light green amicus briefs would cite many horrible  
22 cases. Mr. Frederick says they cite none. They cite  
23 many real-world horrible cases. That would be the tip  
24 of the iceberg if this Court accepts their theory.

25 It has been suggested that everyone knows

1 that it's common sense and that it's obvious that people  
2 who provide counseling services to teenagers must be  
3 licensed. Well, apparently, the Commonwealth of  
4 Massachusetts doesn't find it obvious. Section  
5 429.424(E) (1), quoted on page 8 of our opening brief,  
6 states the standards in which "counselors and unlicensed  
7 staff may provide counseling services."

8           If it's so obvious, why did the First  
9 Circuit have to rely on a regulation that applies only  
10 to satellite facilities? When the First Circuit found a  
11 regulation that no one had cited in all of this  
12 litigation, it didn't cite one that applies to every  
13 facility. It cited one that applies only to satellite  
14 facilities. And yet, we're told it's so obvious that my  
15 clients should have known that, and that there is  
16 materiality and scienter in this case.

17           Volume II of the Joint Appendix contains  
18 seven complaints to State agencies, four reports by  
19 State agencies, two consent decrees, and four other  
20 documents. They cite many, many, many, many  
21 regulations. This morass of regulations, bluntly, is  
22 worse than the Internal Revenue Code. It's full of  
23 cross-references; it's full of contradictions, as the  
24 First Circuit itself acknowledged in footnote 15.

25           The way the First Circuit resolved the

1 contradiction was to refer to the nonpromulgating  
2 agency; so it's Chevron on steroids. These things are  
3 not obvious. These regulations are not obvious.

4 Now, Mr. Frederick and Mr. Stewart, and in  
5 particular Mr. Frederick, may seem to have scored a blow  
6 when he put -- said fraudster shouldn't get to pick and  
7 choose which regulations they comply.

8 Well, if you assume fraud, if you put the  
9 rabbit in the hat, you can take the rabbit out of the  
10 hat. People should pick and choose which regulations  
11 they comply with. Why? Because there's so many and  
12 confusing. And who holds the keys to telling them which  
13 regulations to comply with? The regulating agency or  
14 the contracting agency.

15 If the contracting agency or the regulating  
16 agency says, please focus on this regulation because it  
17 really matters, guess what? People will focus on the  
18 regulation because they know it really matters. If  
19 relators come in after the fact, not the Commonwealth of  
20 Massachusetts, not the United States, but relators come  
21 in after the fact and say, this was so critical that you  
22 should have known and you acted -- it was material, it  
23 was essential, and you acted with scienter, and they get  
24 treble damages, attorney's fees, \$5500 or more, \$5500  
25 minimum per claim civil penalties, and the opprobrium of

1 calling someone a fraudster, that's not the system in  
2 which the regulators have control. That is not the  
3 administrative state we know. That is a game of  
4 got-you, after-the-fact got-you.

5 JUSTICE BREYER: How does it differ, what  
6 you just said, from this thing in the Restatement where  
7 you say it would be fraud, facts basic to the  
8 transaction or matters known, that he knows to prevent  
9 his statement from being misleading? The statement is,  
10 implicitly, I did the work. And this kind of problem,  
11 is it or is it not, basic to the transaction that the  
12 doctor be certified, is the kind of thing that I think  
13 you and other lawyers argue very well on opposite sides,  
14 as you just did.

15 But the standard you advocate is, according  
16 to the Restatement, misleading statement about a fact  
17 basic to the transaction, misleading, implicitly, I did  
18 it. Truth? I didn't. You see, I'm saying your  
19 standard gives rise to the same problem, doesn't it?

20 MR. ENGLERT: No.

21 JUSTICE BREYER: Why?

22 MR. ENGLERT: Because the common law has  
23 worked through these problems, Justice Breyer. The  
24 common law of torts, not the common law of contracts.  
25 Look at illustrations 3 through 8 of the -- of the

1 Restatement.

2 But if that doesn't do it for you, think  
3 about the dog that didn't bark in the room. Look for  
4 common-law fraud cases that state their theory. You  
5 won't find them. You won't find them. They don't  
6 exist. This is a theory made up by the plaintiffs' bar  
7 in the last 22 years, and it has run amok.

8 There is a parade of horrors in the light  
9 green amicus briefs. There is a parade of horrors in  
10 the red -- in the dark green amicus briefs. Their  
11 parade of horrors is that it would be A-OK to do these  
12 things. It's not A-OK to do these things. There are  
13 calibrated remedies administered by the government for  
14 breach of contract, for violating regulations.

15 The Massachusetts authorities had calibrated  
16 remedies in this case: Two years of suspension and a  
17 \$1,000 fine. They didn't ask for any money back. They  
18 didn't ask for any money back. They didn't say, this is  
19 the kind of thing that is so basic that you should give  
20 us our money back. They said, we need some corrective  
21 measures. These are services for poor people. These  
22 are --

23 JUSTICE SOTOMAYOR: Let's not forget  
24 something. Money came from the Federal government. It  
25 may be a system in this cooperative program that's

1 flawed, but Massachusetts Health has no incentive to  
2 seek the money back because they're not paying it.

3 The people with the incentive are the  
4 Federal government, and that's why we have the False  
5 Claims Act, because the Federal government can't enforce  
6 all seeking of money back in these cooperative programs.

7 MR. ENGLERT: Okay. But it has to be a  
8 false or fraudulent claim, which are terms derived from  
9 the common law, construed in this Court's cases,  
10 elaborated through the common law --

11 JUSTICE SOTOMAYOR: I have a very hard time  
12 accepting that if you provide -- if you claim money for  
13 a service that you don't render, not a qualified  
14 individual, unsupervised by a qualified individual,  
15 which is a requirement specifically in the regulations,  
16 I'm having a hard time understanding how you have not  
17 committed a fraud --

18 MR. ENGLERT: Your Honor, all the --

19 JUSTICE SOTOMAYOR: -- if you knew what you  
20 were doing.

21 MR. ENGLERT: All that was submitted was a  
22 request for payment. The government controls what it  
23 will require in a request for payment. There is no  
24 allegation of a false statement in the request for  
25 payment. The only allegation is that every jot and

1 tittle of every MassHealth regulation is incorporated as  
2 long as it's approved --

3 JUSTICE SOTOMAYOR: I don't think that it's  
4 every --

5 MR. ENGLERT: -- under scienter.

6 JUSTICE SOTOMAYOR: -- provision.

7 MR. ENGLERT: Well, Your Honor, it's --

8 JUSTICE SOTOMAYOR: But I think it's a very  
9 basic provision --

10 MR. ENGLERT: Your Honor, with respect --

11 JUSTICE SOTOMAYOR: -- when you say, I  
12 performed this service, that you performed a service in  
13 accordance with the contract.

14 MR. ENGLERT: And in seven complaints to  
15 administrative agencies, in the -- in the operative  
16 complaint in this case, amended many times, why is not  
17 the regulation the First Circuit relied on even cited?  
18 Why is the regulation Mr. Frederick says he would have  
19 used if he had been litigating this case in the district  
20 court even cited?

21 It proves my point, Your Honor, that this is  
22 a morass. And for one to think, after the fact, this is  
23 basic and central and this is fraud, is a plaintiff's  
24 lawyer's game.

25 Thank you.

1 CHIEF JUSTICE ROBERTS: Thank you, counsel.

2 The case is submitted.

3 (Whereupon, at 12:01 p.m., the case in the  
4 above-entitled matter was submitted.)

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