

Introduced by Senator WieckowskiFebruary 24, 2015

An act to amend Sections 127280 and 129050 of, to add Chapter 2.6 (commencing with Section 127470) to, and to repeal Article 2 (commencing with Section 127340) of Chapter 2 of, Part 2 of Division 107 of, the Health and Safety Code, relating to health facilities.

LEGISLATIVE COUNSEL'S DIGEST

SB 346, as introduced, Wieckowski. Health facilities: community benefits.

Existing law makes certain findings and declarations regarding the social obligation of private nonprofit hospitals to provide community benefits in the public interest, and requires these hospitals, among other responsibilities, to adopt and update a community benefits plan for providing community benefits either alone, in conjunction with other health care providers, or through other organizational arrangements. Existing law requires each private nonprofit hospital, as defined, to complete a community needs assessment, as defined, and to thereafter update the community needs assessment at least once every 3 years. Existing law also requires the hospital to file a report on its community benefits plan and the activities undertaken to address community needs with the Office of Statewide Health Planning and Development. Existing law requires the statewide office to make the plans available to the public. Existing law requires that each hospital include in its community benefits plan measurable objectives and specific benefits.

This bill would declare the necessity of establishing uniform standards for reporting the amount of charity care and community benefits a facility provides to ensure that private nonprofit hospitals and nonprofit multispecialty clinics actually meet the social obligations for which

they receive favorable tax treatment, among other findings and declarations.

This bill would require a private nonprofit hospital and nonprofit multispecialty clinic, as defined, to provide community benefits to the public by allocating available community benefit moneys to charity health care, as defined, and community building activities, as specified. The bill would, by January 1, 2018, require a private nonprofit hospital or nonprofit multispecialty clinic to develop, in collaboration with the community benefits planning committee, as established, a community health needs assessment that evaluates the health needs and resources of the community. The bill would also require these entities, prior to completing the needs assessment, to develop a community benefits statement and a description of the process for approval of the community benefits plan by the hospital's or clinic's governing board, as specified. The bill would authorize the hospital or clinic to create a community benefits advisory committee for the purpose of soliciting community input. This bill would require the hospital or clinic to make available to the public a copy of the assessment, file the assessment with the Office of Statewide Health Planning and Development, and update the assessment at least every 3 years.

This bill would also require a private nonprofit hospital and nonprofit multispecialty clinic, by April 1, 2018, to develop a community benefits plan that includes a summary of the needs assessment and a statement of the community health care needs that will be addressed by the plan, and list the services, as provided, that the hospital or clinic intends to provide in the following year to address community health needs identified in the community health needs assessments. The bill would require the hospital or clinic to make its community health needs assessment and community benefits plan or community health plan available to the public on its Internet Web site and would require that a copy of the assessment and plan be given free of charge to any person upon request.

This bill would require a private nonprofit hospital or nonprofit multispecialty clinic, after April 1, 2018, every 2 years to submit a community benefits plan to the Office of Statewide Health Planning and Development, as specified, and would allow a hospital or clinic under the common control of a single corporation or other entity to file a consolidated plan, as provided. The bill would require that the governing board of each hospital or clinic adopt the community benefits plan and make it available to the public, as specified.

This bill would require the Office of Statewide Health Planning and Development to develop and adopt regulations to prescribe a standardized format for community benefits plans, as provided, to provide technical assistance to help private nonprofit hospitals and nonprofit multispecialty clinics exempt from licensure comply with the community benefits provisions, to make public each community health needs assessment and community benefits plan and any comments received regarding those assessments and plans, to maintain a public calendar of community benefit plan adoption meetings, and to calculate and make public the total value of community benefits provided by hospitals, as specified. This bill would authorize the Office of Statewide Health Planning and Development to assess a civil penalty, as provided, against any hospital or clinic that fails to comply with these provisions. This bill would make conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 127280 of the Health and Safety Code
2 is amended to read:
3 127280. (a) Every health facility licensed pursuant to Chapter
4 2 (commencing with Section 1250) of Division 2, except a health
5 facility owned and operated by the state, shall each year be charged
6 a fee established by the office consistent with the requirements of
7 this section.
8 (b) Commencing in calendar year 2004, every freestanding
9 ambulatory surgery ~~clinic~~ *clinic*, as defined in Section 128700,
10 shall each year be charged a fee established by the office consistent
11 with the requirements of this section.
12 (c) The fee structure shall be established each year by the office
13 to produce revenues equal to the appropriation made in the annual
14 Budget Act or another statute to pay for the functions required to
15 be performed by the office pursuant to this chapter, ~~Article 2~~
16 *Chapter 2.6* (commencing with Section ~~127340~~) of Chapter 2,
17 *127470*), or Chapter 1 (commencing with Section 128675) of Part
18 5, and to pay for any other health-related programs administered
19 by the office. The fee shall be due on July 1 and delinquent on
20 July 31 of each year.

1 (d) The fee for a health facility that is not a hospital, as defined
2 in subdivision (c) of Section 128700, shall be not more than 0.035
3 percent of the gross operating cost of the facility for the provision
4 of health care services for its last fiscal year that ended on or before
5 June 30 of the preceding calendar year.

6 (e) The fee for a hospital, as defined in subdivision (c) of Section
7 128700, shall be not more than 0.035 percent of the gross operating
8 cost of the facility for the provision of health care services for its
9 last fiscal year that ended on or before June 30 of the preceding
10 calendar year.

11 (f) ~~(1)~~ The fee for a freestanding ambulatory surgery clinic
12 shall be established at an amount equal to the number of
13 ambulatory surgery data records submitted to the office pursuant
14 to Section 128737 for encounters in the preceding calendar year
15 multiplied by not more than fifty cents (\$0.50).

16 ~~(2) (A) For the calendar year 2004 only, a freestanding~~
17 ~~ambulatory surgery clinic shall estimate the number of records it~~
18 ~~will file pursuant to Section 128737 for the calendar year 2004~~
19 ~~and shall report that number to the office by March 12, 2004. The~~
20 ~~estimate shall be as accurate as possible. The fee in the calendar~~
21 ~~year 2004 shall be established initially at an amount equal to the~~
22 ~~estimated number of records reported multiplied by fifty cents~~
23 ~~(\$0.50) and shall be due on July 1 and delinquent on July 31, 2004.~~

24 ~~(B) The office shall compare the actual number of records filed~~
25 ~~by each freestanding clinic for the calendar year 2004 pursuant to~~
26 ~~Section 128737 with the estimated number of records reported~~
27 ~~pursuant to subparagraph (A). If the actual number reported is less~~
28 ~~than the estimated number reported, the office shall reduce the fee~~
29 ~~of the clinic for calendar year 2005 by the amount of the difference~~
30 ~~multiplied by fifty cents (\$0.50). If the actual number reported~~
31 ~~exceeds the estimated number reported, the office shall increase~~
32 ~~the fee of the clinic for calendar year 2005 by the amount of the~~
33 ~~difference multiplied by fifty cents (\$0.50) unless the actual number~~
34 ~~reported is greater than 120 percent of the estimated number~~
35 ~~reported, in which case the office shall increase the fee of the clinic~~
36 ~~for calendar year 2005 by the amount of the difference, up to and~~
37 ~~including 120 percent of the estimated number, multiplied by fifty~~
38 ~~cents (\$0.50), and by the amount of the difference in excess of 120~~
39 ~~percent of the estimated number multiplied by one dollar (\$1).~~

1 (g) There is hereby established the California Health Data and
2 Planning Fund within the office for the purpose of receiving and
3 expending fee revenues collected pursuant to this chapter.

4 (h) Any amounts raised by the collection of the special fees
5 provided for by subdivisions (d), (e), and (f) that are not required
6 to meet appropriations in the Budget Act for the current fiscal year
7 shall remain in the California Health Data and Planning Fund and
8 shall be available to the office in succeeding years when
9 appropriated by the Legislature in the annual Budget Act or another
10 statute, for expenditure under the provisions of this chapter, ~~Article~~
11 ~~2 Chapter 2.6~~ (commencing with Section ~~127340~~) of ~~Chapter 2,~~
12 ~~127470~~, and Chapter 1 (commencing with Section 128675) of
13 Part 5, or for any other health-related programs administered by
14 the office, and shall reduce the amount of the special fees that the
15 office is authorized to establish and charge.

16 (i) (1) No health facility liable for the payment of fees required
17 by this section shall be issued a license or have an existing license
18 renewed unless the fees are paid. A new, previously unlicensed,
19 health facility shall be charged a pro rata fee to be established by
20 the office during the first year of operation.

21 (2) The license of any health facility, against which the fees
22 required by this section are charged, shall be revoked, after notice
23 and hearing, if it is determined by the office that the fees required
24 were not paid within the time prescribed by subdivision (c).

25 ~~(j) This section shall become operative on January 1, 2002.~~

26 SEC. 2. Article 2 (commencing with Section 127340) of
27 Chapter 2 of Part 2 of Division 107 of the Health and Safety Code
28 is repealed.

29 SEC. 3. Chapter 2.6 (commencing with Section 127470) is
30 added to Part 2 of Division 107 of the Health and Safety Code, to
31 read:

32
33 CHAPTER 2.6. COMMUNITY BENEFITS

34
35 Article 1. Hospital Community Benefits

36
37 127470. (a) The Legislature finds and declares the following:

38 (1) Access to health care services is of vital concern to the
39 people of California.

1 (2) Health care providers play an important role in providing
2 essential health care services in the communities they serve.

3 (3) Notwithstanding public and private efforts to increase access
4 to health care, the people of California continue to have significant
5 unmet health needs. Studies indicate that as many as 6.9 million
6 Californians are uninsured during a year.

7 (4) The state has a substantial interest in ensuring that the unmet
8 health needs of its residents are addressed. Health care providers
9 can help address these needs by providing charity care and
10 community benefits to the uninsured and underinsured members
11 of their communities.

12 (5) Hospitals have different roles in the community depending
13 on their mission, governance, tax status, and articles of
14 incorporation. Private hospitals that are investor owned and have
15 for-profit tax status pay property taxes, corporate income taxes,
16 and other taxes, such as unemployment insurance, on a different
17 basis than nonprofit, district, or public hospitals. Nonprofit health
18 facilities, including hospitals and multispecialty clinics, as
19 described in subdivision (l) of Section 1206, receive favorable tax
20 treatment by the government and, in exchange, assume a social
21 obligation to provide charity care and other community benefits
22 in the public interest.

23 (b) It is the intent of the Legislature in enacting this chapter to
24 provide uniform standards for reporting the amount of charity care
25 and community benefits provided to ensure that private nonprofit
26 hospitals and multispecialty clinics operated by nonprofit
27 corporations, as described in subdivision (l) of Section 1206,
28 actually meet the social obligations for which they receive
29 favorable tax treatment.

30 127472. The following definitions apply for the purposes of
31 this chapter:

32 (a) “Community” means the service area or patient population
33 for which a private nonprofit hospital or nonprofit multispecialty
34 clinic provides health care services. A private nonprofit hospital
35 or nonprofit multispecialty clinic may not define its service area
36 to exclude medically underserved, low-income, or minority
37 populations who are part of its patient populations, live in
38 geographic areas in which its patient populations reside, otherwise
39 should be included based on the method the hospital facility uses

1 to define its community, or populations described in subdivision
2 (l).

3 (b) (1) “Community benefits” means the unreimbursed goods,
4 services, activities, programs, and other resources provided by a
5 private nonprofit hospital or nonprofit multispecialty clinic that
6 addresses community-identified health needs and concerns,
7 particularly for people who are uninsured, underserved, or members
8 of a vulnerable population. Community benefits include, but are
9 not limited to, charity care, the cost of community building
10 activities, the cost of community health improvement services and
11 community benefit operations, the cost of school health centers,
12 as defined in Section 124174, the cost of health professions
13 education and training provided without charge to community
14 members or participants, subsidized health services for vulnerable
15 populations, research, and contributions to community groups,
16 vaccination programs and services for low-income families, chronic
17 illness prevention programs and services, home-based health care
18 programs for low-income families, or community-based mental
19 health and outreach and assessment programs for low-income
20 families. For purposes of this subparagraph, “low-income families”
21 means families or individuals with income less than or equal to
22 350 percent of the federal poverty level.

23 (2) For purposes of this subdivision, “community building
24 activities” means the cost of various kinds of community building
25 activities, including physical improvements and housing, economic
26 development, community support, environmental improvements,
27 community health improvement advocacy, coalition building,
28 workforce development, and leadership development and training
29 for community members.

30 (3) (A) For purposes of this subdivision, “charity care” means
31 the unreimbursed cost to a private nonprofit hospital or nonprofit
32 multispecialty clinic of providing services to the uninsured or
33 underinsured, as well as providing health care services or items
34 on an inpatient or outpatient basis to a financially qualified patient,
35 as defined in Section 127400, with no expectation of payment.

36 (B) Charity care does not include any of the following:

37 (i) Uncollected fees or accounts written off as bad debt.

38 (ii) Care provided to patients for which a public program or
39 public or private grant funds pay for any of the charges for the
40 care.

1 (iii) Contractual adjustments in the provision of health care
2 services below the amount identified as gross charges or
3 “chargemaster” rates by the health care provider.

4 (iv) Any amount over 125 percent of the Medicare rate for the
5 health care services or items provided on an inpatient or outpatient
6 basis.

7 (v) Any amount over 125 percent of the Medicare rate for
8 providing, funding, or otherwise financially supporting health care
9 services or items with no expectation of payment provided to
10 financially qualified patients through other nonprofit or public
11 outpatient clinics, hospitals, or health care organizations.

12 (vi) The cost to a nonprofit hospital of paying a tax or other
13 governmental assessment.

14 (4) “Community benefits” does not mean the unreimbursed cost
15 of providing services to those enrolled in Medi-Cal, Medicare,
16 California Children’s Services Program, or county indigent
17 programs or any goods, services, activities, programs, or other
18 resources program or activity for which there is direct offsetting
19 revenue.

20 (c) (1) “Community benefits planning committee” means a
21 committee, designated by a private nonprofit hospital or nonprofit
22 multispecialty clinic, that oversees the community needs
23 assessment and the development of the community benefits plan
24 implementation strategy to meet the community health needs
25 identified through the community health needs assessment.

26 (2) The community benefits planning committee shall be
27 composed of the following:

28 (A) One of the following:

29 (i) The governing board of the hospital organization that operates
30 the hospital facility or a committee or other party authorized by
31 that governing body to the extent that the committee or other party
32 is permitted under state law to act on behalf of the governing body.

33 (ii) If the hospital facility has its own governing body and is
34 recognized as an entity under state law but is a disregarded entity
35 for federal tax purposes, the governing body of that hospital facility
36 or other committee or party authorized by that governing body to
37 the extent that the committee or other party is permitted under state
38 law to act on behalf of the governing body.

39 (B) At least one individual from the local, tribal, or regional
40 governmental public health department, or an equivalent

1 department or agency, with knowledge, information, or expertise
2 relevant to the health needs of that community.

3 (C) At least one individual from an underserved and vulnerable
4 population.

5 (d) “Discounted care” means the cost for medical care provided
6 consistent with Article 1 (commencing with Section 127400) of
7 Chapter 2.5.

8 (e) (1) “Direct offsetting revenue” means revenue from goods,
9 services, activities, programs, or other resources that offsets the
10 total community benefit expense of the goods, services, activities,
11 programs, or other resources.

12 (2) “Direct offsetting revenue” includes revenue generated by
13 the goods, services, activities, programs, or other resources,
14 including, but not limited to, payment or reimbursement for
15 services provided to program patients as well as restricted grants
16 or contributions that the private nonprofit hospital or nonprofit
17 multispecialty clinic uses to provide a community benefit, such as
18 a restricted grant to provide financial assistance or fund research.

19 (3) “Direct offsetting revenue” does not include unrestricted
20 grants or contributions that the private nonprofit hospital or
21 nonprofit multispecialty clinic uses to provide a community benefit.

22 (f) “Nonprofit multispecialty clinic” means a clinic as described
23 in subdivision (l) of Section 1206.

24 (g) “Office” means the Office of Statewide Health Planning and
25 Development.

26 (h) “Private nonprofit hospital” means a private nonprofit acute
27 care hospital operated or controlled by a nonprofit corporation, as
28 defined in Section 5046 of the Corporations Code, that has been
29 determined to be exempt from taxation under the Internal Revenue
30 Code. For purposes of this chapter, “private nonprofit hospital”
31 does not include any of the following:

32 (1) A district hospital organized and governed pursuant to the
33 Local Health Care District Law (Division 23 (commencing with
34 Section 32000)) or a nonprofit corporation that is affiliated with
35 the health care district hospital owner by means of the district’s
36 status as the nonprofit corporation’s sole corporate member
37 pursuant to subparagraph (B) of paragraph (1) of subdivision (h)
38 of Section 14169.31 of the Welfare and Institutions Code.

39 (2) A rural general acute care hospital, as defined in subdivision
40 (a) of Section 1250.

1 (3) A children’s hospital, as defined in Section 10727 of the
2 Welfare and Institutions Code.

3 (4) A multispecialty clinic operated by a for-profit hospital,
4 regardless of its net revenue.

5 (i) “Underserved and vulnerable population” means any of the
6 following:

7 (1) A population that is exposed to medical or financial risk by
8 virtue of being uninsured, underinsured, or eligible for Medi-Cal
9 or a county indigent program.

10 (A) “Uninsured” means a self-pay patient as defined in Section
11 127400.

12 (B) “Underinsured” means a patient with high medical costs,
13 as defined in Section 127400.

14 (2) A population, including, but not limited to, the following:

15 (A) Individuals with low educational attainment as measured
16 by the percentage of the population over 25 years of age with less
17 than a high school diploma.

18 (B) Individuals who suffer from linguistic isolation as measured
19 by the percentage of households in which no one who is 14 years
20 of age or older speaks English with greater than elementary
21 proficiency.

22 (3) A population that meets the definition of disadvantaged
23 community pursuant to Section 39711.

24 (4) Other populations that are specifically identified in the
25 community health needs assessment required pursuant to Section
26 127475.

27

28 Article 2. Community Benefits Statement, Community Health
29 Needs Assessment, and Community Benefits Plan

30

31 127473. Private nonprofit hospitals and nonprofit multispecialty
32 clinics shall provide community benefits to the community as
33 follows:

34 (a) A minimum of 90 percent of the available community benefit
35 moneys shall be allocated to community benefits that improve
36 community health for underserved and vulnerable populations or
37 that address a specific need identified in the community health
38 needs assessment required pursuant to Section 127475. For
39 purposes of this paragraph, community benefits that improve
40 community health for underserved and vulnerable populations may

1 include activities, including health professions education and
2 training, that are not provided exclusively to underserved and
3 vulnerable populations, if the activity will improve community
4 health for underserved and vulnerable populations.

5 (b) A minimum of 25 percent of the available community benefit
6 moneys shall be allocated to community building activities
7 geographically located within underserved and vulnerable
8 populations.

9 (c) To meet the requirements of subdivisions (a) and (b), moneys
10 shall be used for projects that simultaneously meet both criteria.

11 127474. Prior to completing the community health needs
12 assessment pursuant to Section 127475, a private nonprofit hospital
13 or a nonprofit multispecialty clinic shall develop, in collaboration
14 with the community benefits planning committee, all of the
15 following:

16 (a) A community benefits statement that describes the hospital's
17 or clinic's commitment to developing, adopting, and implementing
18 a community benefits program. The hospital's or clinic's governing
19 board shall document that it has reviewed the hospital's or clinic's
20 organizational mission statement and considered amendments to
21 it that would better align that organizational mission statement
22 with the community benefits statement.

23 (b) A description of the process for approval of the community
24 benefits plan by the hospital's or clinic's governing board,
25 including a declaration that the board and administrators of the
26 hospital or clinic shall be responsible for oversight and
27 implementation of the community benefits plan. The board may
28 establish a community benefits implementation committee that
29 shall include members of the board, senior administrators, and
30 community stakeholders.

31 127475. (a) By January 1, 2018, a private nonprofit hospital
32 or nonprofit multispecialty clinic shall develop, in collaboration
33 with the community benefits planning committee, a community
34 health needs assessment that evaluates the health needs and
35 resources of the community it serves.

36 (b) In conducting its community health needs assessment, a
37 private nonprofit hospital or nonprofit multispecialty clinic shall
38 solicit comments from and meet with local government officials,
39 including representatives of local public health departments. A
40 private nonprofit hospital or nonprofit multispecialty clinic shall

1 also solicit comments from and meet with health care providers,
2 registered nurses, community groups representing, among others,
3 patients, labor, seniors, and consumers, and other health-related
4 organizations. Particular attention shall be given to persons who
5 are themselves underserved and who work with underserved and
6 vulnerable populations. Particular attention shall also be given to
7 identifying local needs to address racial and ethnic disparities in
8 health outcomes. A private nonprofit hospital or nonprofit
9 multispecialty clinic may create a community benefits advisory
10 committee for the purpose of soliciting community input.

11 (c) In preparing its community health needs assessment, a private
12 nonprofit hospital or nonprofit multispecialty clinic shall use
13 available public health data. A private nonprofit hospital or
14 nonprofit multispecialty clinic may collaborate with other facilities
15 and health care institutions in conducting community health needs
16 assessments and may make use of existing studies in completing
17 their own needs assessments.

18 (d) Not later than 30 days prior to completing a community
19 health needs assessment, a private nonprofit hospital or nonprofit
20 multispecialty clinic shall make available to the public a copy of
21 the assessment for review and comment.

22 (e) A community health needs assessment shall be filed with
23 the office. A private nonprofit hospital or a nonprofit multispecialty
24 clinic shall update its community needs assessment at least every
25 three years.

26 127476. (a) By April 1, 2018, a private nonprofit hospital or
27 nonprofit multispecialty clinic shall develop, in collaboration with
28 the community, a community benefits plan designed to achieve
29 all of the following outcomes:

30 (1) Access to health care for members of underserved and
31 vulnerable populations.

32 (2) Addressing of the essential health care needs of the
33 community, with particular attention to the needs of members of
34 underserved and vulnerable populations.

35 (3) Creation of measurable improvements in the health of the
36 community, with particular attention to the needs of members of
37 underserved and vulnerable populations.

38 (b) In developing a community benefits plan, a private nonprofit
39 hospital or nonprofit multispecialty clinic shall solicit comments
40 from and meet with local government officials, including

1 representatives of local public health departments. A private
2 nonprofit hospital or nonprofit multispecialty clinic shall also
3 solicit comments from and meet with health care providers,
4 community groups representing, among others, patients, labor,
5 seniors, and consumers, and other health-related organizations.
6 Particular attention shall be given to persons who are themselves
7 underserved, who work with underserved and vulnerable
8 populations or with populations at risk for racial and ethnic
9 disparities in health outcomes.

10 (c) A community benefits plan shall include, at a minimum, all
11 of the following:

12 (1) A summary of the needs assessment and a statement of the
13 community health care needs that will be addressed by the plan.

14 (2) A list of the services the private nonprofit hospital or
15 nonprofit multispecialty clinic intends to provide in the following
16 year to address community health needs identified in the
17 community health needs assessments. The list of services shall be
18 categorized under the following:

19 (A) Charity care, as defined in subdivision (b) of Section
20 127472.

21 (B) Other community benefits, including community health
22 improvement services and community benefit operations, health
23 professions education, subsidized health services, research, and
24 contributions to community groups.

25 (C) Community building activities targeting underserved and
26 vulnerable populations.

27 (3) A description of the target community or communities that
28 the plan is intended to benefit.

29 (4) An estimate of the economic value of the community benefits
30 that the private nonprofit hospital or nonprofit multispecialty clinic
31 intends to provide.

32 (5) A summary of the process used to elicit community
33 participation in the community health needs assessment and
34 community benefits plan design, and a description of the process
35 for ongoing participation of community members in plan
36 implementation and oversight, and a description of how the
37 assessment and plan respond to the comments received by the
38 private nonprofit hospital or nonprofit multispecialty clinic from
39 the community.

1 (6) A list of individuals, organizations, and government officials
2 consulted during the development of the plan.

3 (7) A description of the intended impact on health outcomes
4 attributable to the plan, including short- and long-term measurable
5 goals and objectives.

6 (8) Mechanisms to evaluate the plan's effectiveness.

7 (9) The name and title of the individual responsible for
8 implementing the plan.

9 (10) The names of individuals on the private nonprofit hospital's
10 or nonprofit multispecialty clinic's governing board.

11 (11) If applicable, a report on the community benefits efforts
12 of the preceding year, including the amounts and types of
13 community benefits provided, in a manner to be prescribed by the
14 office; a statement of the plan's impact on health outcomes,
15 including a description of the private nonprofit hospital's or
16 nonprofit multispecialty clinic's progress toward meeting its short-
17 and long-term goals and objectives; and an evaluation of the plan's
18 effectiveness.

19 (d) A private nonprofit hospital or nonprofit multispecialty clinic
20 may also report on bad debts, Medicare shortfalls, Medi-Cal
21 shortfalls, and shortfalls from any other public program. Reporting
22 bad debts, Medicare shortfalls, Medi-Cal shortfalls, and other
23 shortfalls from any other public program shall not be reported as
24 community benefits and shall be calculated based on hospital costs,
25 not charges.

26 (e) The governing board of a private nonprofit hospital or
27 nonprofit multispecialty clinic shall adopt the community benefits
28 plan at a meeting that is open to the public. No later than 30 days
29 prior to the plan's adoption by the governing board of the private
30 nonprofit hospital or nonprofit multispecialty clinic, a private
31 nonprofit hospital or nonprofit multispecialty clinic shall make
32 available to the public and to the office, in a printed copy and on
33 its Internet Web site, both of the following:

34 (1) A draft of its community benefits plan.

35 (2) Notice of the date, time, and location of the meeting at which
36 the community benefits plan is to be voted on for adoption by the
37 governing board of the private nonprofit hospital or nonprofit
38 multispecialty clinic.

39 (f) After April 1, 2018, a private nonprofit hospital or nonprofit
40 multispecialty clinic shall, every two years, submit a community

1 benefits plan that conforms with this chapter and subdivisions (b)
2 to (e), inclusive, to the office, no later than 120 days after the end
3 of the hospital's or clinic's fiscal year.

4 (g) A person or entity may file comments on a private nonprofit
5 hospital's or nonprofit multispecialty clinic's community benefits
6 plan with the office.

7 (h) A private nonprofit hospital or nonprofit multispecialty
8 clinic, under the common control of a single corporation or another
9 entity, may file a consolidated plan if the plan addresses services
10 in all of the categories listed in paragraph (2) of subdivision (c) to
11 be provided by each hospital or clinic under common control of
12 the corporation or entity.

13 127477. A private nonprofit hospital or a nonprofit
14 multispecialty clinic that reports community benefits to the
15 community shall report on those community benefits in a consistent
16 and comparable manner to all other private nonprofit hospitals and
17 nonprofit multispecialty clinics.

18 127478. A private nonprofit hospital or a nonprofit
19 multispecialty clinic shall make its community health needs
20 assessment and community benefits plan available to the public
21 on its Internet Web site. A copy of the assessment and plan shall
22 be given free of charge to any person upon request.

23

24 Article 3. Duties of the Office of Statewide Health Planning
25 and Development

26

27 127487. (a) (1) The office shall develop and adopt regulations
28 to prescribe a standardized format for community benefits plans
29 pursuant to this chapter.

30 (2) The office shall develop a standardized methodology for
31 estimating the economic value of community benefits.

32 (3) In developing standards of reporting on community benefits,
33 the office shall, to the maximum extent possible, conform to
34 Internal Revenue Service reporting standards for those data
35 elements reported to the Internal Revenue Service, but shall also
36 include those data elements required under this chapter or other
37 state law, including charity care, as defined in Section 127400.

38 (4) A private nonprofit hospital or nonprofit multispecialty clinic
39 shall annually file with the office its IRS Form 990, or its successor
40 form, and the office shall post the form on its Internet Web site.

1 (b) The office shall provide technical assistance to help private
2 nonprofit hospitals and nonprofit multispecialty clinics comply
3 with this chapter.

4 (c) The office shall make public a community health needs
5 assessment and community benefits plan and any comments
6 received regarding those assessments and plans. The office shall
7 make these documents available on its Internet Web site.

8 (d) The office shall maintain a public calendar of community
9 benefit adoption meetings held by the governing board of each
10 private nonprofit hospital or nonprofit multispecialty clinic. Notice
11 that includes the Office of Statewide Health Planning and
12 Development (OSHDP) facility number, name, parent company,
13 date, time, and location of each meeting shall be posted no later
14 than 14 days prior to the meeting date.

15 (e) For every year that a community benefits plan is submitted
16 pursuant to subdivision (f) of Section 127476, the office shall
17 calculate and make public the total value of community benefits
18 provided by each private nonprofit hospital and nonprofit
19 multispecialty clinic that reports pursuant to this chapter.

20 127488. The office may assess a civil penalty against a private
21 nonprofit hospital or nonprofit multispecialty clinic that fails to
22 comply with this article in the same manner as specified in Section
23 128770.

24 SEC. 4. Section 129050 of the Health and Safety Code is
25 amended to read:

26 129050. A loan shall be eligible for insurance under this chapter
27 if all of the following conditions are met:

28 (a) The loan shall be secured by a first mortgage, first deed of
29 trust, or other first priority lien on a fee interest of the borrower
30 or by a leasehold interest of the borrower having a term of at least
31 20 years, including options to renew for that duration, longer than
32 the term of the insured loan. The security for the loan shall be
33 subject only to those conditions, covenants and restrictions,
34 easements, taxes, and assessments of record approved by the office,
35 and other liens securing debt insured under this chapter. The office
36 may require additional agreements in security of the loan.

37 (b) The borrower obtains an American Land Title Association
38 title insurance policy with the office designated as beneficiary,
39 with liability equal to the amount of the loan insured under this

1 chapter, and with additional endorsements that the office may
2 reasonably require.

3 (c) The proceeds of the loan shall be used exclusively for the
4 construction, improvement, or expansion of the health facility, as
5 approved by the office under Section 129020. However, loans
6 insured pursuant to this chapter may include loans to refinance
7 another prior loan, whether or not state insured and without regard
8 to the date of the prior loan, if the office determines that the amount
9 refinanced does not exceed 90 percent of the original total
10 construction costs and is otherwise eligible for insurance under
11 this chapter. The office may not insure a loan for a health facility
12 that the office determines is not needed pursuant to subdivision
13 (k).

14 (d) The loan shall have a maturity date not exceeding 30 years
15 from the date of the beginning of amortization of the loan, except
16 as authorized by subdivision (e), or 75 percent of the office's
17 estimate of the economic life of the health facility, whichever is
18 the lesser.

19 (e) The loan shall contain complete amortization provisions
20 requiring periodic payments by the borrower not in excess of its
21 reasonable ability to pay as determined by the office. The office
22 shall permit a reasonable period of time during which the first
23 payment to amortization may be waived on agreement by the lender
24 and borrower. The office may, however, waive the amortization
25 requirements of this subdivision and of subdivision (g) of this
26 section when a term loan would be in the borrower's best interest.

27 (f) The loan shall bear interest on the amount of the principal
28 obligation outstanding at any time at a rate, as negotiated by the
29 borrower and lender, as the office finds necessary to meet the loan
30 money market. As used in this chapter, "interest" does not include
31 premium charges for insurance and service charges if any. Where
32 a loan is evidenced by a bond issue of a political subdivision, the
33 interest thereon may be at any rate the bonds may legally bear.

34 (g) The loan shall provide for the application of the borrower's
35 periodic payments to amortization of the principal of the loan.

36 (h) The loan shall contain those terms and provisions with
37 respect to insurance, repairs, alterations, payment of taxes and
38 assessments, foreclosure proceedings, anticipation of maturity,
39 additional and secondary liens, and other matters the office may
40 in its discretion prescribe.

1 (i) The loan shall have a principal obligation not in excess of
2 an amount equal to 90 percent of the total construction cost.

3 (j) The borrower shall offer reasonable assurance that the
4 services of the health facility will be made available to all persons
5 residing or employed in the area served by the facility.

6 (k) The office has determined that the facility is needed by the
7 community to provide the specified services. In making this
8 determination, the office shall do all of the following:

9 (1) Require the applicant to describe the community needs the
10 facility will meet and provide data and information to substantiate
11 the stated needs.

12 (2) Require the applicant, if appropriate, to demonstrate
13 participation in the community needs assessment required by
14 Section ~~127350~~. 127476.

15 (3) Survey appropriate local officials and organizations to
16 measure perceived needs and verify the applicant's needs
17 assessment.

18 (4) Use any additional available data relating to existing facilities
19 in the community and their capacity.

20 (5) Contact other state and federal departments that provide
21 funding for the programs proposed by the applicant to obtain those
22 departments' perspectives regarding the need for the facility.
23 Additionally, the office shall evaluate the potential effect of
24 proposed health care reimbursement changes on the facility's
25 financial feasibility.

26 (6) Consider the facility's consistency with the Cal-Mortgage
27 state plan.

28 (l) In the case of acquisitions, a project loan shall be guaranteed
29 only for transactions not in excess of the fair market value of the
30 acquisition.

31 Fair market value shall be determined, for purposes of this
32 subdivision, pursuant to the following procedure, that shall be
33 utilized during the office's review of a loan guarantee application:

34 (1) Completion of a property appraisal by an appraisal firm
35 qualified to make appraisals, as determined by the office, before
36 closing a loan on the project.

37 (2) Evaluation of the appraisal in conjunction with the book
38 value of the acquisition by the office. When acquisitions involve
39 additional construction, the office shall evaluate the proposed
40 construction to determine that the costs are reasonable for the type

1 of construction proposed. In those cases where this procedure
2 reveals that the cost of acquisition exceeds the current value of a
3 facility, including improvements, then the acquisition cost shall
4 be deemed in excess of fair market value.

5 (m) Notwithstanding subdivision (i), any loan in the amount of
6 ten million dollars (\$10,000,000) or less may be insured up to 95
7 percent of the total construction cost.

8 In determining financial feasibility of projects of counties
9 pursuant to this section, the office shall take into consideration
10 any assistance for the project to be provided under Section 14085.5
11 of the Welfare and Institutions Code or from other sources. It is
12 the intent of the Legislature that the office endeavor to assist
13 counties in whatever ways are possible to arrange loans that will
14 meet the requirements for insurance prescribed by this section.

15 (n) The project's level of financial risk meets the criteria in
16 Section 129051.